

RSC One-Pager: Preliminary Highlights of the Senate FY 2011 Omnibus

December 16, 2010

Background/Process: More than two and a half months into the current fiscal year, Senate Democrats plan to consider an omnibus measure that will come before a Senate that failed to previously consider *any* of the FY 2011 bills, and then potentially before a House that failed to consider *ten* out of the twelve bills. Because the current CR ends this Saturday—and debate and reading of the Senate bill will necessarily go into next week (though Senator Durbin has [argued](#) the bill can be expedited if it is not read)—a Democrat-controlled Congress is on the brink of failing to reach an agreement by the deadline, which could shut down the federal government. The following are some of the highlights of the bill:

Spending Levels in Perspective: The 1,924 page-bill includes \$575 million of spending per page, a total non-emergency spending level of \$1.11 trillion, which is divided by subcommittee as follows:

BY THE NUMBERS:

In billions

Division	FY 08	House “CR”	Senate omnibus	% Increase from FY 08	% Increase from CR
Agriculture	18.1	22.6	22.2	22.7%	-1.8%
CJS	51.8	55.7	58.0	12.0%	4.1%
Defense	459.3	513.0	520.6	13.3%	1.5%
Energy and Water	30.9	34.3	34.5	11.7%	0.6%
Financial Services	20.6	23.3	24.5	18.9%	5.2%
Homeland Security	34.9	42.5	43.3	24.1%	1.9%
Interior	26.6	32.3	32.2	21.1%	-0.3%
Labor-HHS	144.8	170.3	174.5	20.5%	2.5%
Legislative Branch	4.0	4.7	4.6	15.0%	-2.1%
Military Construction-VA	60.2	75.2	75.6	25.6%	0.5%
State-Foreign Operations	32.8	51.0	53.5	63.1%	4.9%
T-HUD	48.8	64.9	66.3	35.9%	2.2%
Total Spending	932.8	1,089.8	1,109.8	19.0%	1.8%

The bill is \$177.0 billion or 19.0% more than FY 2008 and \$20.0 billion or 1.8% more than the House-passed CR. The Senate bill (as well as the House-passed CR) would mark the third time in U.S. history that the non-emergency appropriations spending level has exceeded \$1 trillion—all three spending plans in excess of \$1 trillion will have been finalized by this Democrat-controlled Congress.

Earmarks: The legislation includes 6,714 earmarks at a cost of \$8.3 billion. See [this](#) database from Senator Coburn’s office.

Other Notable Provisions:

- **New Funding for Obamacare:** The bill provides more than \$1 billion of new funding for Obamacare.
- Authorizes a “study” meant to advance the controversial [Native Hawaiian Reorganization Act](#). The intent of this provision is to lead to recommendations (subject to congressional approval) for the creation of a federally-recognized Native Hawaiian governing entity.
- **Pro-Life Riders:** Continues the FY 10 policy of allowing taxpayer-funded dollars to be used for abortion services in D.C. The bill also contains a \$10 million increase over last year’s level for Title X family planning programs, raising the total to \$327.5 million (Planned Parenthood is the top recipient of these funds). The bill also increases international family planning funding by \$62.5 million compared to FY2010.