

Legislative Bulletin.....June 10, 2009

Contents:

H.R. 2410 – Foreign Relations Authorization Act, FY2010 and FY2011

Key Conservative Concerns

Take-Away Points

- **Cost**: The bill authorizes **\$41 billion over a two-year period**. The authorized funding level for FY2010 is 12% over FY2009.
- **Pay Raise**: Provides a **23% increase in pay** to overseas Foreign Service Officers when Americans are struggling to keep jobs at home.
- **Abortion Advocacy**: Creates an Office for Global Women’s Issues to “**coordinate efforts of the United States Government regarding gender integration and women’s empowerment in the United States foreign policy.**” It is highly likely that this office will include in its mission the advancement of abortion advocacy abroad.
- **Sexual Orientation Language**: Would require the tracking of discrimination related to sexual orientation in foreign countries based on “**actual or perceived sexual orientation and gender identity.**”
- **No UN Reform**: Increases US contributions to the UN by approximately 32% over FY09 levels **without requiring any reforms.**

For more details on these concerns, see below.

**H.R. 2410 – Foreign Relations Authorization Act, FY2010 and
FY2011 (Berman, D-CA)**

Order of Business: H.R. 2410, the Foreign Relations Authorization Act is scheduled to be considered under a structured rule on Wednesday, June 10, 2009. The RSC will summarize any amendments made in order in a separate document.

H.R. 2410 is scheduled to be considered on the House floor on Wednesday, June 10, 2009, subject to a structured rule that makes in order 27 amendments. The rule ([H.Res. 522](#)) waives all points of order against consideration of the bill, except for clause 9 (earmarks) and clause 10 (“PAYGO”) of rule XXI. The rule allows one hour of debate and provides one motion to recommit with or without instructions.

Summary: H.R. 2410 would authorize appropriations for the State Department, the Peace Corps, international activities, international assistance programs, and related agencies. The bill will authorize approximately \$41 billion in spending over the FY2010-2011 period. *Highlights* of the legislation are as follows:

Title I - Authorizations

Program	FY2010	FY2011
Diplomatic and Consular Programs	\$7.3 billion	such sums
Worldwide Security Protection	\$1.65 billion	such sums
Public Diplomacy	\$500 million	such sums
Bureau of Democracy, Human Rights, and Labor	\$20.66 million	such sums
Capital Investment Fund	\$160 million	such sums
Embassy Security, Construction and Maintenance	\$1.815 billion	such sums
Education and Cultural Exchange Programs	\$633 million	such sums
Tibetan Scholarship Program	\$750,000	\$800,000
Ngawang Choepel Exchange Programs	such sums	such sums
Civilian Stabilization Initiative	\$323.3 million	such sums
Representation Allowances	\$8.175 million	such sums
Protection of Foreign Missions and Officials	\$27.2 million	such sums
Reimbursement for Past Expenses owed by the US	\$21 million	\$25 million
Emergencies in Diplomatic and Consular Service	\$10 million	such sums
Repatriation Loans	\$1.45 million	such sums
Payment to the American Institute in Taiwan	\$21.17 million	such sums
Office of the Inspector General	\$100 million	such sums
Special IG for Iraq Reconstruction	\$30 million	such sums
Special IG for Afghanistan Reconstruction	\$23 million	such sums
International Organizations	\$1.797 billion	such sums
Contributions for Int’l Peacekeeping Activities	\$2.26 billion	such sums
Foreign Currency Exchange Rates	such sums	such sums
Int’l Boundary and Water Commission US, Mexico		
Salaries and expenses	\$33 million	such sums
Construction	\$43.25 million	such sums
Int’l Boundary Commission US and Canada	\$2.385 million	such sums
International Joint Commission	\$7.97 million	such sums
International Fisheries Commissions	\$43.6 million	such sums
Migration and Refugee Assistance	\$1.578 million	such sums
Refugee Resettlement in Israel	\$25 million	such sums
Asia Foundation	\$20 million	\$23 million
National Endowment for Democracy	\$100 million	such sums
Ctr for East/West Cultural & Technical Interchange	such sums	such sums

Law of the Sea. According to the Committee Report, the bill specifies: “\$4.1 million of the funds authorized by section 102(a) presume United States ratification of the U.N. Convention on the Law of the Sea.” *See conservative concerns beginning on page 10.*

Title II – Department of State Authorities and Activities

Repatriation Loans. Authorizes the Secretary of State to waive, in whole or in part, the recovery of a repatriation loan if it is shown that such recovery would be “against equity and good conscience or against the public interest.” The section would allow the Secretary of State, to forgive emergency loans made to assist destitute Americans living abroad to return to the United States.

Public Diplomacy Reserve Corps. Establishes a new program consisting of mid and senior-level former Foreign Service officers (FSOs), and others with experience in public and private sector relevant to public diplomacy, to serve a term between six months to two years abroad.

Public Diplomacy Libraries. Establishes new libraries, and maintains existing libraries and resource centers in connection with US diplomatic and consular missions. The requires that they show US films that “showcase US culture, society, values, and history.”

Grants for Independent Films. Authorizes the Secretary to make grants to nongovernmental organizations (NGOs) that use documentary films to promote a better understanding of the US abroad and “better understanding of global perspectives and other countries in the United States.” The grants will fund films that “convey a diversity of views about life in the United States to foreign audiences...” The legislation authorizes \$5 million to carry out this section for fiscal years FY2010 and FY2011.

Scholarship Programs. Continues a program to provide grants to American-sponsored schools in predominantly Muslim countries to provide scholarships. Sets up a Central Asia scholarship pilot program for public policy internships for Central Asia undergraduate and graduate students in the United States. The program will receive \$600,000 for FY 2010 and \$600,000 for FY2011. Establishes similar programs for the South Pacific, Mexico, Central and South America, Caribbean, Sri Lanka, Liberia (for women legislators in Liberia), Haiti (only those who are in the US as of a certain date), and Vietnam.

English Language and Cultural Awareness Training for Refugees. Creates overseas refugee training programs to teach English as a second language, cultural orientation, and work orientation for refugees who have been approved to come to the US.

Iraqi Refugees and Internally Displaced Persons (IDPs). Directs the President to develop a strategy to address the protection, resettlement, and assistance needs of Iraqi refugees and IDPs, and further directs the President to establish an interagency working

group to do this. The legislation further requires that Secretary of State to work with the international community, including governments hosting the refugees.

Tibet. Provides grants to NGOs to support sustainable economic development, cultural and historical preservation, health care, education, and environmental sustainability projects for Tibet. The legislation establishes a Tibet Section within the US Embassy in Beijing to follow political, economic, and social developments inside Tibet, and authorizes such sums for FY2010 and FY2011 for this purpose.

Subtitle D of Title II – Strengthening Arms Control and Nonproliferation Activities at the Department of State

Arms Control and Nonproliferation Findings. The bill includes a finding that international security relies on collective security arrangements and alliances, and that **unilateral actions by one country are insufficient to cope effectively with security threats** (*See conservative concerns beginning on page 10*). The section contains language stating that the US outlined agenda relating to arms control includes:

- The conclusion of a strategic arms reduction treaty in Russia, the ratification of the Comprehensive Test Ban Treaty (CTBT);
- The creation of a Fissile Material Cutoff Treaty (FMCT) to reduce production of useful fissile material;
- The reinvigoration of the Treaty on the Nonproliferation of Nuclear Weapons (NPT); and
- The strengthening of the infrastructure and financial resources available to the International Atomic Energy Agency (IAEA).

Section 242 authorizes \$3 million for an additional 25 positions at the State Department for arms control and nonproliferation functions.

Arms Control and Nonproliferation Rotation Program. Creates a new program to provide midlevel FSOs and employees of the Department and other departments concerned with arms control and nonproliferation the opportunity to broaden their knowledge through exposure to other areas of the Department and other departments. It will aid to build professional relationships and contacts among the employees in other departments.

Arms Control and Nonproliferation Scholarship Program. Creates a new scholarship program with a selection process based on academic merit, arms control, and nonproliferation needs of the Department.

Title III – Organization and Personnel Authorities

Foreign Service Expansion/Modernization. Authorizes the hiring of an additional 750 members of the Foreign Service in FY2010, as well as an additional 750 in FY2011.

USAID. Authorizes the hiring of an additional 350 members of the Foreign Service in USAID for FY2010 , as well as 350 in FY2011.

Quadrennial Review. No later than December 1, 2010, the President shall develop and transmit to Congress a strategy on US diplomacy and development, including key objectives for foreign policy, and a description of the roles of civilian agencies. Every four years, beginning in 2013, the President shall conduct a “Quadrennial Review of Diplomacy and Development” of the national strategy for US diplomacy and development. No later than six months before the report is released, the President shall establish a panel to assess the review.

Pay Increase. H.R. 2410 provides an “overseas comparability pay adjustment” to certain members of the Foreign Service. **The dissenting views assert that this pay raise amounts to a 23% raise.** *See conservative concerns beginning on page 10.*

Foreign Service Annuity. According to the minority views section of the committee report, the bill would “gut the current legal protections against ‘double dipping’ – i.e. FSOs deciding to retire earlier than they would otherwise, so that they can be rehired by the Department as contractors while they are receiving their full pensions, thus receiving two paychecks for the same amount of work.”

Sexual Orientation Discrimination (Section 333). Requires the tracking of violence or criminalization related to sexual orientation. The bill requires the Assistant Secretary for Democracy, Human Rights and Labor to designate a bureau officer responsible for tracking violence, criminalization, and restrictions on the enjoyment of fundamental freedoms, consistent with US law. The legislation would also require diplomats to work to “**reform or repeal laws of such countries criminalizing homosexuality or consensual homosexual conduct, or restricting the enjoyment of fundamental freedoms, consistent with United States law, by homosexual individuals or organizations.**”

Office of Global Women’s Issues (Section 334). Establishes an office in the State Department headed by an Ambassador-at-Large to “**coordinate efforts of the United States Government regarding gender integration and women’s empowerment in the United States foreign policy.**” *See conservative concerns beginning on page 10.*

The office would:

- Coordinate and advise on activities, policies, programs, and funding relating to gender integration and women’s empowerment internationally for all bureaus and offices of the Department of State and in the international programs of other United States Government departments and agencies;
- Design, support, and implement limited projects regarding women’s empowerment internationally;
- **Actively promote and advance the full integration of gender analysis into programs of all offices in the State Department and international programs of other US departments and agencies;**

- Direct US resources to respond to needs for gender integration and women's empowerment in US foreign policy.

See conservative concerns beginning on page 10.

Title IV – International Organizations

Office of Multilateral Negotiations. Establishes this office within the Bureau of International Organization Affairs to be headed by a Special Representative for Multilateral Negotiations staffed by individuals skilled in multilateral diplomacy. The responsibility of the Special Representative will be to assist in the organization of US participation in multilateral negotiations. He or she shall advise the President and the Secretary of State regarding advocacy at international organizations and multilateral institutions.

Organization of American States (OAS). The bill focuses on promoting US diplomatic efforts in the OAS and having the US play a leadership role in the OAS setting. Establishes a Multilateral Fund to promote multilateralism in the Americas. The Fund will support activities that promote the multilateral interest of the US in the Americas region. The bill authorizes \$2 million in FY2010 and FY2011 for this purpose.

UN Peacekeeping Operations Contributions. **Raises the rate from 25.9 percent to 27.1 percent for US assessments to the UN.** *See conservative concerns beginning on page 10.*

Nuclear Safeguards. Authorizes \$10 million for the refurbishment or possible replacement of the International Atomic Energy Agency's (IAEA's) Safeguards Analytical Laboratory.

Commission on the Prevention of Weapons of Mass Destruction Proliferation and Terrorism. Authorizes such sums as may be necessary for FY2010 and FY2011 to implement recommendations of the Report of the Commission. This section implements the following recommendations:

- The US should work with the IAEA Director General to consider establishing a safeguards user fee whereby countries with inspected facilities would be assessed a fee to help defer the costs of IAEA inspections;
- The US should work with the IAEA Director General to routinely assess whether the IAEA can meet its own inspection goals and more;
- The US should work with the IAEA Director General to provide for the acquisition and implementation of near-real-time surveillance equipment at a number of sites where nuclear fuel rods are located;
- The US should work with the IAEA Director General to promote much-needed transparency at suspect sites;

- The US should work with the IAEA Director General to establish a complete country-by-country inventory of nuclear materials that could be use to make nuclear bombs;
- The US should work with IAEA Director General to require that the transfer of all items on the Nuclear Suppliers Group dual-use and trigger lists be reported to the IAEA ore relevant authority. That information should be processes and analyzed.
- The Secretary of State shall submit a report to appropriate congressional committees on progress toward the implementation of this section.

Title V – US International Broadcasting

Authorizations. Authorizes \$732 million for FY2010, and such sums for FY2011, for International Broadcasting Operations. The bill authorizes \$13 million for FY2010 and such sums for Broadcasting Capital Improvements.

Radio Free Asia. Eliminates the sunset for Radio Free Asia, permanently authorizing it.

Title VI – Peace Corps

Peace Corps. Establishes a program that assigns returned Peace Corps volunteers to provide short-term development or other relief assistance. The term of such service is less than that of a regular volunteer. Increases the readjustment allowance for volunteers from \$125 to \$225. **Increases the authorization of the Peace Corps from \$340 million to \$450 million for FY2010 and such sums for FY2011.**

Title VII – Senator Paul Simon Study Abroad Foundation Act of 2009

Senator Paul Simon Study Abroad Program. Establishes a new program to be known as the Senator Paul Simon Study Abroad Foundation. The program is geared toward long-term foreign policy and national security issues. The foundation will have a Board of Directors consisting of the Secretaries of State, Education, Defense, the Administrator for USAID and five other individuals with relevant experience appointed by the President, and the Majority and Minority Leaders of both the House and the Senate. **The program is authorized \$40 million for FY2010 and \$80 million for FY2011.**

Title VIII – Export Control Reform and Security Assistance

Defense Trade Controls Performance Improvement Act of 2009.

H.R. 2410 requires the President to conduct a comprehensive review and assessment of the US arms export controls system by March 31, 2010. The review shall:

- 1.) Determine the effectiveness of the US arms export controls system in order to strengthen control if necessary;
- 2.) Develop processes to ensure better coordination of arms export control activities of the State Department and other agencies;

- 3.) Ensure weapons-related nuclear technology are subject to stringent control by the US government;
- 4.) Determine the overall effect of arms export controls on counterterrorism, law enforcement, and infrastructure protection missions of DHS;
- 5.) Determine effects of export control policies; and
- 6.) Contain a detailed summary of known attempts by unauthorized end-users (international arms traffickers, foreign intelligence agencies, and foreign terrorist organizations) to acquire items on the US Munitions List.

The bill requires the President to provide periodic briefings on all the above reviews to appropriate congressional committees, and not later than 18 months after the date of enactment, the President shall transmit a report on the results of the review.

The bill also outlines performance goals for the processing of applications for licenses to export items on the US Munitions List. The bill further requires “adequate” staff and resources for the Directorate of Defense Trade Controls in the Department of State. The bill then requires the Inspector General of the State Department to conduct an independent audit to determine the extent to which the State Department is meeting the requirements.

The bill also requires a review of the International Traffic in Arms Regulations and US Munitions List. The bill requires the Secretary of State to review not less than 20 percent of the technologies and goods in the regulations and on the list.

The authorization level for this section of the bill is “such sums” for FY2010 and for FY2011.

Defense-related measures. Contains numerous defense-related measures strengthening national and international arms export controls. Provides the authority for the IG to conduct a review of investigations by the State Department on possible violations of section 3 of the Arms Export Control Act with respect to misuse of US-origin defense items. Contains numerous reporting requirements for the IG to report to Congress on findings of various reviews of arms control issues. The section also updates the penalties for violations of various parts of the Arms Export Control Act.

Building Foreign Military Forces. Authorizes \$25 million for FY2010 and \$25 million for FY2011, to conduct a program to respond to counterinsurgencies in foreign countries or regions by providing training, procurement, and capacity-building of a foreign country’s national military forces and dedicated counterterrorism forces.

Israel. Not later than 30 days after the date of enactment of the bill, the President shall transmit to appropriate congressional committees a report containing:

- A complete unedited, and unredacted copy of each assurance made by US government officials to officials of the Israeli government regarding Israel’s security and maintenance of Israel’s military edge;

- An analysis of the extent to which each such assurance has been or is continuously fulfilled.

Authorizes co-development of joint ballistic missile, medium and short-range projective defense projects with Israel and calls to complete the accelerated co-production of Arrow missiles. The section also requires system development of the Israel Missile Defense Organization program to develop a short-range ballistic missile defense capability, David's Sling weapons system, and integrate the weapon system with the ballistic missile defense system and force protection efforts of the US. It also calls for the research and development of the Iron Dome short-range projectile defense system.

Title X – Reporting Requirements

Genocide. Requires the Secretary of State to issue a report on US efforts in preventing genocide and mass atrocities against civilians.

Georgia. Requires the Secretary of State to issue a report on democracy and programs, projects, and activities carried out in Georgia with US foreign assistance.

Israel. Requires the Secretary of State to issue a report on the actions taken to encourage other countries to establish diplomatic relations with Israel; specific responses solicited and received by other countries; and other measures to promote Israel's full participation in the world diplomatic community.

Gaza. Requires the Secretary of State to issue a report on the humanitarian conditions and efficacy and obstacles to humanitarian and reconstruction assistance activities in Gaza.

Haiti. Requires the Secretary of State to issue a report on the status of activities in Haiti funded by USAID and the State Department and how those activities supplement the work of the Haitian government to provide a safe and prosperous democracy. Creates benchmarks for US assistance to Haiti.

Religious Minorities in Middle East. Requires the Secretary of State to issue a report on the humanitarian conditions of religious minority communities in the Middle East.

Iran. Requires the Secretary of State to list findings regarding the close relationship between Iran and Venezuela and requires the Secretary of State to issue a report that includes actions taken by the Iranian government and Hezbollah in the Western Hemisphere.

Title XI – Miscellaneous Provisions

Nigeria. Requires the President to establish a bilateral commission with Nigeria to support trade and development, economic integration, education, energy, rule of law, and other bilateral foreign policy efforts.

Afghani Women. States that Congress supports the decision of President Karzai to submit for review the Shi'ite Personal Status Law and strongly urges him not to publish the law because it violates the basic human right of women.

Global Peace Operations Initiative (GPOI). Section 1108 would authorize to be appropriated such sums as may be necessary in 2010 and 2011 to carry out and expand GPOI, a program established in 2004 to train, equip, and sustain international peacekeepers. CBO estimates that implementing GPOI programs and activities would cost about \$195 million over the 2010-2014 period.

Convention on the Elimination of Discrimination Against Women (CEDAW). The bill sites this Convention as authoritative. *See conservative concerns beginning on page 10.*

Possible Conservative Concerns: H.R. 2410 has many provisions that many conservatives have concerns with relating to both fiscal and social issues. Fiscally, many conservatives may believe it is irresponsible to give massive pay raises (23%) to Foreign Service Officers as well as the other increased authorized funding levels, when the federal government is running a \$1.8 trillion deficit. Americans are losing jobs at home while the government is spending right and left on many questionable priorities. With regard to social issues, many conservatives may be concerned about provisions related to abortion and homosexuality.

Spending Concerns.

- Massive authorization of approximately \$41 billion over a two-year period;
- Single-year increase of 35% in the State Department's basic salary and operations account;
- 23% pay raise for overseas Foreign Service Officers;
- Cumulative authorized funding levels in the bill for the first year are 12% over FY2009;
- Seven-fold increase in funding for the Civilian Stabilization Initiative (from \$45 million to \$323.3 million). The dissenting views assert that "the Administration has also requested potentially duplicative funding increases for other stabilization-related accounts in multiple agencies...";
- Increases the authorized funding level for the Peace Corps from \$340 million to \$450 million, a 32% increase.
- Creates a new program called the Senator Paul Simon Study Abroad Foundation, authorized at \$120 million over a total of two years. The State Department itself has raised concerns about the administrative costs of this program.

Values Concerns. H.R. 2410 includes numerous values concerns relating to advocacy regarding sexual orientation and gender identity in foreign countries and the promotion of abortion rights abroad. Listed below are the values concerns:

- Creates an Office for Global Women’s Issues within the State Department headed by an Ambassador-at-Large to “**coordinate efforts of the United States Government regarding gender integration and women’s empowerment in the United States foreign policy.**” With Secretary Clinton’s recent statements that reproductive health care includes access to abortion, it is highly likely that this office will include in its mission the advancement of abortion advocacy abroad. Congressman Chris Smith (R-NJ) offered an amendment at the Rules Committee and in Committee, that would strike the original section and replace it with language authorizing the Office to promote life-affirming activities important to the promotion of women’s rights and health while maintaining safeguards that ensure abortion is not promoted by this Office. The amendment was defeated in committee both times.
- Section 333 contains language which would require the tracking of discrimination related to sexual orientation in foreign countries based on “actual or perceived sexual orientation and gender identity.” Because the US has not come to a consensus about the definition of these terms or whether they should be included in our own domestic policy, some conservatives may question why we would include such a phrase in our foreign policy initiatives.
- Would require US diplomats to encourage foreign governments to engage in reforming laws on homosexuality abroad. While US policy should oppose any violence or hatred towards homosexuals, some conservatives may question whether it is the proper role of the State Department to make sexual orientation part of their foreign policy.
- The bill includes no conscience protections for Foreign Service Officers who disagree with the above policies on moral or religious grounds.

United Nations Concerns. The UN has a history of abuse and wasteful spending. The bill increases US contributions to the UN by nearly a third in a single year without requiring any reforms. It also authorizes US contributions to UN Peacekeeping at a rate of 27.1%, when the UN is currently assessing the US at 25.9%. According to the dissenting views in the committee report, this change would require the US to pay over \$100 million more next year alone than we are being charged now.

It is also important to note that the UN funds programs with which many conservatives have concerns and moral objections. Some examples of UN organizations many conservatives may find questionable are:

- The United Nations Population Fund (UNFPA) which supports China’s one-child policy which results in coerced abortions;
- The United Nations Relief and Works Agency (UNRWA) which has been accused of supporting Hamas supporters by its aid to Palestinians. The UNRWA is used by Palestinians to perpetuate anti-Israel bias; and
- The United Nations Human Rights Council which has expressed outward anti-Israel bias and includes numerous member nations with bad human rights records, such as Saudi Arabia, Nigeria, China, and Cuba.

Arms Control. Section 241 essentially states that collective arrangements are more favorable to unilateral efforts by the US to engage in counter proliferation. Additionally, according to the minority views of the committee report, there are contradictions in the bill's section on arms control:

On the one hand it asks the Secretary of State to develop a comprehensive plan to determine what the State Department actually needs in terms of personnel, additional authorities, new appropriations and so forth in order to carry out its arms control and nonproliferation policies. Yet before that plan has even been begun, this bill removes the statutory requirement for the Assistant Secretary for Verification and Arms Control, authorizes \$3 million for 25 new positions focused on arms control, and mandates other programs and activities. Instead of attempting to reshape the State Department before the requested plan has even been begun, it makes much more sense to wait and see what the Secretary of State says she actually needs before we tell her what she needs.

Law of the Sea Treaty (LOST). The committee report “presumes United States ratification of the UN Convention on the Law of the Sea.” This is controversial for many conservatives who think LOST is a threat to US Sovereignty and that the United States should not ratify the treaty. See this [Heritage Report](#) for the top five reasons to oppose LOST.

Convention of the Elimination of Discrimination Against Women (CEDAW). Section 1104(b)(2) of the bill states that “The right to a nationality and citizenship is therefore specifically protect in international declarations and treaties, including....the Convention on the Elimination of Discrimination Against Women.” CEDAW has been used to promote abortion across the world and the US has refused to ratify it in the past. See this [Heritage Report on “CEDAW: How U.N. Interference Threatens the Rights of American Women.”](#)

Provisions not included in the reported bill:

- Provisions that would block US funding for International Atomic Energy Agency assistance to dangerous regimes like Iran, Cuba, Syria, and Sudan all of whom have received assistance in the past decade.
- Conditions on US aid to the United Nations Relief and Works Agency (UNRWA) requiring them to take steps to prevent our contributions from benefiting Foreign Terrorist Organizations like Hamas, and being used to propagandize against Israel.
- Conditions restricting funding to the UN Human Rights Council until they adopt meaningful membership standards to prevent human rights abusers from serving on the Council.
- Restrictions on US funding for International Organizations led by Iran.

Organizations Opposed to H.R. 2410: *Concerned Women for America, *Family Research Council, *Focus on the Family, *National Right to Life, *Eagle Forum

**Indicates that this organization will be scoring the bill.*

Organizations Supporting H.R. 2410: Chamber of Commerce

Committee Action: H.R. 2410 was introduced on May 14, 2009. On May 20, 2009, the bill was marked up and ordered to be reported by the committee, as amended, by voice vote.

Administration Position: No Statement of Administration Policy was available at press time.

Cost to Taxpayers: The bill authorizes approximately \$41 billion in the FY2010 and FY2011 period. It authorizes approximately \$1 billion for FY2012 through FY2014, for a total of approximately \$42 billion over a five year period.

Does the Bill Expand the Size and Scope of the Federal Government?: Yes. It creates many new government programs.

Does the Bill Contain Any New State-Government, Local-Government, or Private-Sector Mandates?: According to CBO, “By making permanent the authority of the Secretary of State to collect certain passport fees, H.R. 2410 would impose a private-sector mandate as defined in the UMRA on individuals who apply for a passport.”

Does the Bill Comply with House Rules Regarding Earmarks/Limited Tax Benefits/Limited Tariff Benefits?: H.R. 2410 does not contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(d), 9(e), or 9(f) of rule XXI.

Constitutional Authority: [Committee report 111-136](#) sites Article I, Section 8 (powers of Congress), but does not site a specific clause.

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